Chichester District Council

Planning Committee

Wednesday 26 April 2017

Report of the Head of Planning Services

Schedule of Planning Appeals, Court and Policy Matters

This report updates Planning Committee members on current appeals and other matters. It would be of assistance if specific questions on individual cases could be directed to officers in advance of the meeting.

Note for public viewing via Chichester District Council web site To read each file in detail, including the full appeal decision when it is issued, click on the reference number (NB certain enforcement cases are not open for public inspection, but you will be able to see the key papers via the automatic link to the Planning Inspectorate).

- WR Written Representation Appeal
- H Hearing
- I Inquiry
- FT Fast Track (Householder/Commercial Appeals)
- () Case Officer Initials
 - Committee level decision

1. NEW APPEALS

Reference/Procedure	Proposal
E/ <u>16/01459/FUL</u> WR (C Bartlett)	Dragon Nursery, Third Avenue, Earnley, West Sussex, PO20 7LB - Erection of 1 no. custom/self build dwelling - Alternative to dwelling permitted by virtue of Class P Prior Approval for Change of Use from Class B8 (Storage) to Class C3 (Dwellinghouse) under E/15/04244/PA3P. Linked to E/ <u>16/02914/FUL</u>
E/ <u>16/02914/FUL</u>	Dragon Nursery, Third Avenue, Batchmere, West Sussex,
WR (C Bartlett)	 PO20 7LB - Erection of 1 no. custom/self build dwelling - Replicating change of use to dwelling permitted by virtue of Class P Prior Approval for Change of Use from Class B8 (Storage) to Class C3 (Dwellinghouse) under E/15/04244/PA3P but with false pitch roof and roof lanterns. Linked to E/<u>16/01459/FUL</u>

Reference/Procedure	Proposal
SB/ <u>16/00757/FUL</u> WR (C Bartlett)	Thornham House, Prinsted Lane, Prinsted, Southbourne PO10 8HS - Retrospective erection of a tennis court (siting). Changes to boundary of the property and siting from originally approved application 13/03928/FUL.

2. DECISIONS RECEIVED

Reference/Decision		
BI/ <u>16/00527/FUL</u>	Bell Inn, Bell Lane, Birdham, West Sussex, PO20 7HY -	
WR (C Bartlett)	Renovation and extension of existing public house to	
DISMISSED	improve existing restaurant and bar areas including the	
	provision of tourist accommodation. Construction of 3 no.	
	detached dwellings and associated works within the grounds	
	of the Bell Inn.	
	I outside the settlement boundary of Birdham Assessed	
	proposed houses are not in an area where new development	
	or do the houses meet an essential rural needThe	
	tively small 1950s style public house with a car park The	
	own to grass the large and open grounds of the pub	
	onably well with the rural character and appearance of its	
v	ed extensions to the public house are relatively modest	
	The Council, correctly, takes no issue with this part of the development However, the	
	cupy a substantial part of the pub grounds and in comparison	
with much of the housing in the vicinity would be notably closer together and more open to view Drawing together my views there would be conflict with the development		
plan in terms of the location of new housing in the countryside and the harm to the character and appearance of the area, including a Conservation Area. I attach		
substantial weight to this and to the unsustainable location of the site. I attach limited		
0	weight to the alleged benefits that would arise from permitting 3 houses Thus	
although some requirements of the development plan would be met the harm I have		
found with regard to LP Polices 2, 45 and 47 and NP Policies 13, 15 and 1 are		
overriding However, the harm identified means that there would be conflict with the		
social and environmental roles to a degree which means that, seen in the round, the		
proposal would not be sustainable development.		
CC/15/00409/CONBC	3 Pound Farm Road, Chichester, West Sussex, PO19 7PX -	
WR (S Archer)	Residential occupation of games room. Appeal against	
ALLOWED	enforcement notice.	
ENFORCEMENT		
NOTICE QUASHED		

" The building is likely to have been constructed and completed over 4 years before the notice was issued and is considered to be immune from enforcement action. ... I accept that the building ...possess all the essential facilities for separate day-to-day living. However, this in itself is not conclusive as it is necessary to examine the information on how this living accommodation has actually been used and occupied. ... friends and

family have occasionally stayed in the building when visiting. The Council ... referred to a posting on a Bed and Breakfast website. ... The legal test in this case is whether as a matter of fact and degree a single residential use - namely 3 Pound Farm Road - has become two separate residential uses and two planning units. The leading case is Burdle v SSE [1972] 1 WLR 1207. ... A key consideration is whether physically and functionally separate areas have been created. ... Dealing firstly with the physical relationship of the appeal building, it still appears to have a clear physical relationship with the host property. Turning to the way in which the building functions, I do not consider that the use of the modest appeal building (about 16 sq.m. in footprint) as guest accommodation would trigger a material change of use. ... It remains functionally related to the host property and its use as a dwelling and in essence constitutes a residential annexe. ... I conclude that a physically and functionally separate dwellinghouse has not been created I conclude that the appeals should succeed on ground (b). Accordingly the enforcement notice will be quashed. In these circumstances the appeal on the other grounds pursued and the application for planning permission deemed to have been made under section 177(5) of the 1990 Act as amended in respect of Appeal A do not need to be considered. "

CH/14/03647/OUT	Land North Of Aviary Close Hambrook Chidham West
I (R Jones)	Sussex - Outline application for 39 no. dwellinghouses and
WITHDRAWN	open space.

* CH/16/01087/FUL	Moola House, Main Road, Nutbourne, West Sussex,
WR (C Boddy)	PO18 8RN - Construction of 5 no. dwellings and associated
ALLOWED	works including access and landscaping.

"... The appeal is allowed and planning permission is granted for the construction of 5 no. dwellings. ... The proposed layout would result in a similar pattern of development to properties in nearby Pottery Lane... The density of development proposed would be somewhat higher ... but not clearly perceptibly so as each property would be provided with garden space around it and a degree of separation between the houses. Moreover, this arrangement would not be out of keeping with the general layout, scale and density of other built form in the wider vicinity. From the adjacent fields, the development would be viewed against the backdrop of the built form of Nutbourne and would not have a significant impact on the wider landscape. ... I consider that the development would be generally consistent with the prevailing pattern of development in local area, and would not result in the overdevelopment of the site. there would be sufficient scope for a landscaping scheme to soften the development and help to integrate it into its surroundings. ... even if there were significant surface water drainage issues within the site, no substantive evidence has been provided to indicate that it would not be practicably possible to adequately drain the proposed development, or that it would increase flood risk elsewhere..... I am satisfied that a pre-commencement drainage scheme condition... would reasonably address the matter in this case and that the development would therefore not be likely to increase the risk of flooding at the site or elsewhere. ... the appeal scheme would include adequate parking, access and turning provision... there is no significant evidence that it would be harmful to road conditions in the locality.... The level of vehicle movements would be limited and would not be likely to materially affect air quality or vehicle noise nearby ... it would be unlikely to have a significant effect on local services or visitor numbers to the AONB. There would be reasonable separation between the new houses and nearby properties such that no significant harm would arise to living conditions from overlooking, subject to a condition to remove permitted development rights for additional windows in the east, south and north elevations. no significant harm to living conditions in relation to overshadowing would arise..... The site is not specifically allocated for housing but lies within the defined settlement boundary, where the principle is accepted. The proposal is for fewer than ten units and is therefore also supported in principle as windfall development by Policy LP1 of the CHNP. Furthermore, there is no substantive evidence before me that the development plan for the area places a cap on the level of housing development to be delivered in identified service villages. ... "

SDNP/15/00447/OPDEV	Land and Building South of Clarefield Copse, Dumpford
Compton	Lane, Nyewood, South Harting, West Sussex - Creation of
(S Archer)	hardstanding/car park.
DISMISSÉD	5 1

"The alleged breach concerns an area of hardsurfacing, comprising hardcore topped with compacted scalpings, located adjacent to a public footpath (No. 872). ... The appellant asserts in the grounds of appeal that it was created to provide a turning area. ... I have no reason to doubt that the primary reason why the surfacing was laid was to provide a parking area for anglers. ... I conclude that the development that has taken place is not reasonably necessary for the purposes of agriculture within the unit. ... Accordingly there has been a breach of planning control and the appeal on ground (c) fails. "

SDNP/16/03955/HOUS		
Easebourne		
FT	(R	Grosso
MacPh	nerson)	
DISMI	DISMISSED	

The Old Pump House Henley Old Road Henley Easebourne GU27 3HQ - Two storey rear extension and front porch addition.

"...If the extension were to be built I consider in respect of (i) that although the tower would still be prominent, its 'new position' towards the middle of the extended building would be somewhat incongruous. Just as important, the extension would fail to integrate with the dwelling... The isometric view from the entrance drive is kinder to the scheme's design because the tower is perceived as retaining a greater prominence. However, even this perspective does not satisfactorily address the extension's poor integration with the host building and the adverse effect on the tower. the proposed arrangement clearly fails to complement the existing dwelling. As regards (ii) there would be a similar incongruity, with the tower partly obscured by the extension and almost appearing lost in a plethora of roof forms. Its positive contribution to the building and its surroundings would be significantly diminished by the eye being drawn to the bulk and awkward shape of the extension's roof and the extensive glazing in the north-facing gable... The rear extension would occupy part of the gap between the Old Pump House and the Grade II listed building, and if the block plan is accurately scaled the addition would at its closest be only about 5m from the curtilage boundary and 13m from the building itself......there is intermediate boundary screening, but all or part of this cannot be relied upon in perpetuity. Accordingly, as the 2 storey extension would be of an inappropriate scale and design it is inevitable that the setting of No. 74 would be harmed, albeit to a limited degree... On this issue, the LPA's concern is that the first floor windows of the fully glazed north elevation would unduly overlook the rear garden of No. 74. The GOA's response is that the boundary screening would retain privacy and that no objection has been received from the neighbour. However, my comments on distances and screening in paragraph 9 are relevant here, albeit largely because of the increased propensity for overlooking from the two 'Juliet balconies'. In its present form there is conflict with Policy BE11(3) & Framework paragraph 17... I conclude on balance that this particular proposal for an extension to the Old Pump House would be unacceptably harmful for the reasons set out above. The appeal is therefore dismissed..."

PS/16/00562/PLD WR (H Chowdhury) DISMISSED Newhouse Farm, Shillinglee Road, Shillinglee, Northchapel GU8 4SZ - Construction of single storey outbuilding to be used for purposes incidental to the enjoyment of the dwelling.

'I consider that applying a test of objective reasonableness the proposed building would be of disproportionate size compared to the existing dwelling and would not be subordinate to it. Whilst this is not necessarily decisive it is an important material consideration which weighs against finding the proposal lawful. Additionally I am not persuaded that the studio/office is genuinely required for a purpose incidental to the enjoyment of the dwellinghouse. I have taken account of the fact that the Council have already found that part of the development would come within the terms of Class E of Part 1 of Schedule 2 of the GPDO but the present proposal would add about another 88 sq.m. in floorspace which I find is significant. In cases such as these it remains a matter of judgement but I consider that the present proposal would pass a "tipping point" and exceed what could reasonably be described as development that would be incidental to the enjoyment of the dwellinghouse.'

SY/15/00371/CONCOU	East Beach Evangelical Church, 6 Marisfield Place, Selsey,
H (R Hawks) WITHDRAWN	Chichester, West Sussex PO20 0PD - Stationing of a portacabin. Appeal against enforcement notice.

<u>SY/16/00373/FUL</u>	Tidewall Cottage 85 East Street Selsey West Sussex
WR (M Tomlinson)	PO20 0BU - Erection of 1 no. dwelling.
DISMISSED	

"... It is apparent that visibility splays consistent with the stopping sight distance SSD) of 43m indicated in the Manual for Streets for a 30mph road cannot be achieved in either direction, even when a reduced 'X' axis form 2.4m to 2m is considered and an offset of 1m from the nearside carriageway edge is allowed for. The local highway authority considers that on this basis maximum splays of 23m and 14m would be achievable. In SSD terms, this would relate to vehicle speeds of 19mph and 12mph respectively. The road is relatively straight and despite the traffic calming effect of nearby parked cars, it seems unlikely to me, including on the basis of my site visit, that traffic would generally travel at speeds as low as that on this section of East Street. No speed survey has been provided to demonstrate that reduced SSD assumptions would be reasonable here, and therefore I consider that it has not been demonstrated that adequate visibility can be

achieved for the road conditions, or that a reduced level of visibility is justified by the road conditions. The appellant's view that splays of 50m and 23m can be achieved relies on an 'X' axis of just 1m. This would require an average vehicle to have entered the highway before the driver would benefit from such visibility, and I am not satisfied that it has been demonstrated that such a limited 'X' axis would be satisfactory here. While I note that there are several accesses nearby, some of which appear very longstanding, where such a manoeuvre would be necessary, this in itself does not justify the provision of an additional access with significantly substandard visibility. I note that the provision of a turntable would allow cars to be turned mechanically so that drivers could enter and exit the site using a forward gear. I accept that this represents an improvement compared to the previously proposed provision of on-site parking without any turning facility, and I note that this forms the basis of the local highway authority's acceptance of an 'X' axis reduced to 2m. However, I am not persuaded that the provision of the turntable would overcome my significant concerns relating to the substandard achievable visibility. Moreover, while I accept that turntables can provide parking and turning solutions in certain circumstances, they require drivers to manoeuvre carefully onto the turntable and then wait for it to operate. Here, with a very short driveway emerging directly onto the road, using the turntable would be less convenient than simply reversing out of, or in to, the site. In addition, I consider that a planning condition prohibiting such reversing manoeuvres would not be enforceable and the likelihood of long term operation and maintenance of the turntable would be questionable. I conclude that the proposal would be detrimental to highway safety on East Street. It would therefore conflict with adopted Policy 39 of the Chichester Local Plan: Key Policies 2014-2029 (CLP), which among other things seeks to ensure that development would have safe and adequate means of access and internal circulation/turning arrangements. ... "

Reference/Status	Proposal
BI/15/00139/CONSH	Land North West Of Premier Business Park, Birdham Road
PI (S Archer) In Progress	Birdham, West Sussex – Access track, hardstanding and fencing.
Adjourned until 22.05.17	Linked to BI/15/01288/FUL _and BI/15/00194/CONTRV
CDC Committee Room 2	
BI/15/00194/CONTRV	Land North West of Premier Business Park Birdham Road
PI (S Archer)	Birdham, West Sussex - Use of land as a Traveller Site.
In Progress	Linked to BI/15/01288/FUL and BI/15/00139/CONSH
Adjourned until 22.05.17	
CDC Committee Room 2	

3. OUTSTANDING APPEALS

Reference/Status	Proposal
BI/15/01288/FUL PI (S Archer) In Progress Adjourned until 22.05.17 CDC Committee Room 2	Land north west of Premier Business Park, Birdham Road Birdham, West Sussex PO20 7BU - Proposed single pitch site including the provision of a utility building for settled gypsy accommodation together with existing stables. Linked to BI/15/00194/CONTRV and BI/15/00139/CONSH
SDNP/14/04865/FUL BURY I (D Price) Awaiting Decision	Land North of Junction with B2138 Bury Road Bury West Sussex - Stationing of two caravans for human habitation. Appeal against enforcement notice Linked to <u>SDNP/14/04865/FUL</u>
SDNP/15/00336/COU BURY I (R Hawks) Awaiting decision	Land North of Junction with B2138 Bury Road Bury West Sussex - Stationing of two caravans for human habitation. Appeal against enforcement notice Linked to <u>SDNP/14/04865/FUL</u>
SDNP/16/02175/FUL BURY WR (B Stubbington) In Progress	Timberley Farm Bury Common Bury Pulborough West Sussex RH20 1NP - Widen existing farm entrance.
SDNP/16/04313/FUL BURY WR (L Kent) In Progress	Highfield 161 Bury Road Bury Pulborough West Sussex RH20 1NL - Erection of replacement dwelling - revised scheme to that granted under SDNP/15/05945/FUL.
SDNP/16/05456/HOUS BURY WR (J Shore) In Progress	Hollow Farm The Street Bury Pulborough West Sussex RH20 1PA - Construction of outdoor swimming pool and associated changing room building.
CC/16/02363/FUL WR (C Boddy) In Progress	34 Ormonde Avenue Chichester PO19 7UX - Demolition of existing dwelling and erection of 3 no. dwellings, with associated access, parking and landscaping.

Reference/Status	Proposal
CH/14/00399/CONMHC H (R Hawks) Hearing to be held on 6 June – Assembly Rooms Chichester City Council	Cockleberry Farm, Main Road, Bosham, West Sussex, PO18 8PN - Appeal against the stationing of 2 mobile homes (in livery yard) for purposes of human habitation. LINKED TO <u>CH/16/01902/PA3P</u>
CH/16/01902/PA3P H (M Tomlinson) In Progress Hearing to be held on 6 June – Assembly Rooms Chichester City Council	Cockleberry Farm, Main Road, Bosham, West Sussex, PO18 8PN - Part 3 Class P application for prior approval - Proposed change of use of 3 no. B8 storage buildings to 3 no. dwellings. Revised application further to CH/15/02290/PA3P. LINKED TO CH/14/00399/CONMHC
SDNP/15/03654/FUL Elsted & Treyford WR (D Price) Awaiting Decision	Elsted Road Bridge, Fitzhall Road, Elsted, West Sussex - Infill single span bridge with stone and foam concrete to provide long-term structural support to the bridge. Form new embankments to sides of bridge and drainage pipes laid at ground level.
LX/15/00498/ELD I (C Boddy) Awaiting Decision	Beech Farm, Roundstreet Common, Loxwood, Wisborough Green, West Sussex, RH14 0AN The siting of a mobile home for the purposes of human habitation independently to Beech Farm House
SDNP/14/00448/COU Lurgashall WR (S Pattie) In Progress	Northurst Farm Dial Green Lane Lurgashall Petworth West Sussex GU28 9HA - Extension of residential curtilage.
SDNP/15/00361/COU Lurgashall H (R Hawks) In Progress	Old Hearne Farm, Jays Lane, Lurgashall, Haslemere, West Sussex, GU27 3BL - Without planning permission, the erection of a building and laying of a stone pavement. Linked with <u>SDNP/16/04559/FUL</u>
SDNP/16/04559/FUL Lurgashall H (J Shore) In Progress	Old Hearne Farm, Jays Lane, Lurgashall, Haslemere West Sussex, GU27 3BL - Retention of the east barn and its immediate surroundings for mixed agricultural and equestrian purposes. Linked with SDNP/15/00361/COU
NM/15/00375/CONCOU I (R Hawks) In Progress	Land North Of Fisher Common Nursery Fisher Lane North Mundham West Sussex - Change of use of barn to residential.

Reference/Status	Proposal
O/16/02254/OUT I (J Bushell) Public Inquiry to be held 6&7 June – WSCC at 10am 13&16 June – Chichester Park Hotel at 10am 14&15 June – Chichester District Council	Land To The South Of Oving Road/B2144, Shopwhyke West Sussex - Outline application for the development of the site to provide 100 no. dwellings (use class C3), with an associated access, parking, outdoor space, landscaping and infrastructure.
PS/13/00015/CONCOU I (R Hawks) In Progress Inquiry to be held on 25 th -28 th April & 3 rd -4 th May 2017 at Brinsbury College, Pulborough	Crouchlands Farm, Rickmans Lane, Plaistow, Billingshurst West Sussex, RH14 0LE. Use of anaerobic digestion tanks and equipment for importation of waste and export of biomethane. Construction of a digestate lagoon without planning permission. Appeal against enforcement notice. Linked to s78 appeal against refusal of planning permission by WSCC.
SY/16/02196/FUL WR (P Hunt) In Progress	Arun Posts Southern Road Selsey Chichester West Sussex PO20 0BD - Change of use of existing ancillary outbuilding to a 2 bedroom dwelling with external alterations, formation of a projecting front gable and new access
SY/16/02694/FUL WR (M Tomlinson) In Progress	47 Gainsborough Drive, Selsey, PO20 0HG - 1 no. dwelling.
WE/15/00363/CONBC H (R Hawks) In Progress Hearing to be held on 16 May – City Council	The Woodlands, Marlpit Lane, Hambrook, Westbourne, Emsworth, West Sussex, PO10 8EQ - Breach of condition 2 to 12/00559/FUL - occupation agricultural. LINKED TO <u>WE/15/03965/FUL</u>
WE/15/03965/FUL H (C Boddy) In Progress Hearing to be held on 16 May – City Council	The Woodlands, Marlpit Lane, Hambrook, Westbourne, Emsworth, West Sussex, PO10 8EQ - Retention of 1 no. mobile home to serve the dual purpose of providing a single travelling show persons pitch and a single Gypsy pitch. LINKED TO WE/15/00363/CONBC
WE/16/00565/FUL WR (C Boddy) In Progress	Land West Of Jubilee Wood Hambrook Hill North Hambrook West Sussex - Agricultural building, compound and access track.

Reference/Status	Proposal
WE/16/01218/OUT WR (C Boddy) In Progress	Land At Mill Lane Westbourne Emsworth West Sussex PO10 8RT - Construction of 3 no. dwellings.

4. VARIATIONS TO SECTION 106 AGREEMENTS

Land South of Meadowbank, Wisborough Green, West Sussex

Outline planning permission was granted in 2014 for 25 no. residential dwellings with new access, associated parking and attenuation pond (WG/14/00748/OUT). That planning permission was accompanied by a Section 106 Legal Agreement which, amongst other things, required 10 of the units to be delivered as affordable housing, based on a 70:30 tenure split of social rented to intermediate.

Following the outline consent and, during negotiations on the current reserved matters application (WG/16/02096/REM), the Council received a request to vary the Agreement such that 2 no. 1 bedroom affordable rented bungalows are replaced with 2 no. 1 bedroom affordable rented bungalows are replaced with 2 no. 1 bedroom affordable rented dwellings. The Council's Housing Enabling Officer raised no objection, as the amendment of the 1 bedroom bungalows to 1 bedroom houses would still meet the affordable rented needs of the Parish. Accordingly, a written variation of the clause relating to the affordable housing mix in the s106 Agreement has been completed.

Members are asked to note the completion of the written variation to the deed.

Loxwood Nurseries, Guildford Road, Loxwood, Billingshurst, West Sussex

Outline planning permission was granted in 2015 for 43 dwellings, 2no. retail units, access roads, landscaping and village green (LX/15/02012/OUT). That planning permission was accompanied by a Section 106 Legal Agreement which, amongst other things, required 13 of the units to be delivered as affordable housing, based on a 70:30 tenure split of social rented to intermediate.

Following the outline consent and, during negotiations on the reserved matters application and its subsequent approval (LX/16/02884/REM), the Council received a request to vary the Agreement to provide a revised affordable housing mix. The request sought to keep the same tenure split at 70:30, 10 social rented and 3 intermediate units, but replace 1no. 2 bed intermediate flat with 1no. 3 bed dwelling, and to replace 1no. 3 bed dwelling for social rent with 1no. 2 bed dwelling. The Council's Housing Enabling Officer raised no objection to the variation, as the amendment will ensure the affordable housing remains a 70:30 split of affordable rent to intermediate, and the overall mix of units remains the same as the outline consent. In addition, the request sought to modify the floorspace standards of the affordable units from those of the Design and Quality Standards of the Homes and Communities Agency, as specified under the Definitions clause, to those of the DCLG National Space Standards.

Accordingly, a written variation of the clause relating to the affordable housing mix and amended floorspace standards in the s106 Agreement has been completed.

Members are asked to note the completion of the written variation to the deed.

5. CALLED-IN APPLICATIONS

Reference	Proposal	Stage
NONE		

6. COURT AND OTHER MATTERS

Injunctions		
Site	Breach	Stage
Birdham Farm	Breach of Enforcement Notices and Stop Notices	Court action is being held in abeyance pending the outcome of the appeal/public inquiry process (see above).

Prosecutions				
Site	Breach			Stage
Berryhill, Miggs Lane, Fernhurst GU27 3EZ		of	Enforcement	Prosecution proceedings withdrawn as works carried out to secure compliance.

Prosecutions			
Site	Breach		Stage
Land west of Hopedene, Common Road, Hambrook, Westbourne	Breach of Notice	Enforcement	Prosecution proceedings withdrawn as works carried out to secure compliance.

Prosecutions

Site	Breach	Stage	
Barn North of Hunston Dairy Farm	Breach of Condition Notice	Court date awaited.	

Site	Breach			Stage
37 North Street, Midhurst	Breach Notice	of	Enforcement	Court date awaited.

7. POLICY MATTERS

NONE